

Agenda

Meeting of Council
Tuesday, 16 March 2021

To be held via
Video Conference (Zoom)

Commencing at 5:00pm

Council:

Cr Libby Stapleton (Mayor)
Cr Gary Allen
Cr Paul Barker
Cr Mike Bodsworth
Cr Kate Gazzard
Cr Rose Hodge
Cr Liz Pattison
Cr Adrian Schonfelder
Cr Heather Wellington

AGENDA FOR THE MEETING OF SURF COAST SHIRE COUNCIL
TO BE HELD VIA VIDEO CONFERENCE (ZOOM)
ON TUESDAY 16 MARCH 2021 AT 5:00PM

PRESENT:

OPENING:

The Surf Coast Shire local government area spans the traditional lands of the Wadawurrung People and the Eastern Maar People. The main Council offices in Torquay are on Wadawurrung Country. Being an online meeting today, we wish acknowledge the Traditional Owners of the lands on which each person is attending and pay respect to Elders past and present. Council also acknowledges other Aboriginal people that may be attending the meeting today.

PLEDGE:

As Councillors we carry out our responsibilities with diligence and integrity and make fair decisions of lasting value for the wellbeing of our community and environment.

APOLOGIES:

LEAVE OF ABSENCE REQUESTS:

CONFLICTS OF INTEREST:

Note to Councillors and Officers

Declaration of Interest

In accordance with Section 130 of the Local Government Act 2020 (the Act), there is an obligation to declare a conflict of interest in certain situations including matters being considered by Council.

A conflict of interest can be a general conflict of interest under section 127 of the Act, or a material conflict of interest under section 128 of the Act.

A Councillor, a non-Councillor member of a delegated committee or member of Council staff has a general conflict of interest in a matter if an impartial, fair-minded person would consider that the person's private interests could result in that person acting in a manner contrary to their public duty.

A Councillor, a non-Councillor member of a delegated committee or member of Council staff has a material conflict of interest in respect of a matter if they or another affected person (as defined in section 128(3)) would gain a benefit or suffer a loss depending on the outcome of the matter.

Please note that some general exemptions apply and are set out in section 129 of the Act.

Disclosure of Interest

A Councillor must make full disclosure of a conflict of interest by either advising Council at the meeting immediately before the matter is considered at the meeting, or advising the Chief Executive Officer in writing prior to the meeting. While the matter is being considered or any vote taken, the Councillor with the conflict of interest must leave the room and notify the Chairperson that they are doing so. This notification must include the nature of the conflict and whether the interest is a general or material conflict of interest.

A Council officer must disclose the conflict of interest when providing information and before the information is considered.

Councillors and Council staff will also be required to complete a conflict of interest declaration form.

BUSINESS:

1. CULTURE & COMMUNITY	4
1.1 <i>Victoria Government - 2021 Local Sports Infrastructure Fund</i>	<i>4</i>

1. CULTURE & COMMUNITY

1.1 Victoria Government - 2021 Local Sports Infrastructure Fund

Author's Title: Recreation Planning Coordinator

General Manager: Chris Pike

Department: Social Infrastructure Planning

File No: F18/787-2

Division: Culture & Community

Trim No: IC21/437

Appendix:

Nil

Officer Conflict of Interest:

Status:

In accordance with Local Government Act 2020 –
Section 130:

Defined as confidential information in accordance
with Local Government Act 2020, Section 3(1):

Yes

No

Yes

No

Reason: Nil

Reason: Nil

Purpose

The purpose of this report is to confirm the project proposal to be submitted to the Victorian Government 2021 Local Sports Infrastructure Fund.

Summary

The 2021 Local Sports Infrastructure Fund is a state-wide competitive Victorian Government investment program that funds the development of high-quality, accessible community sport and active recreation infrastructure.

Officers have reviewed Council's recreation project pipeline to identify candidate projects for this funding round. The funding categories in the Local Sports Infrastructure Fund are: Female Friendly, Community Sports Lighting Facilities, Facilities for Active Seniors, Scoreboard and Fixed Equipment, and Indoor Stadiums.

Council is the applicant and a funding contribution is required from Council. Council officers have considered existing projects that meet the funding criteria for the program. Council is required to underwrite any community contributions as part of the program guidelines.

Officers have met with Sport and Recreation Victoria representatives to discuss potential projects and recommend submitting an application for the Anglesea Netball Pavilion Upgrade in the Female Friendly Facilities Stream.

Applications close at 5pm on 22 March 2021.

Recommendation

That Council:

1. Authorises the Chief Executive Officer to submit the following application to the 2021 Local Sports Infrastructure Fund (LSIF) as follows:
 - 1.1 Female Friendly Facilities Category – Anglesea Netball Pavilion Upgrade Project – Total project cost \$1.3 million consisting of \$775,000 from Council, \$25,000 from community and \$500,000 from the Local Sports Infrastructure Fund.
2. Pending the outcome of the funding application, commits to providing the balance of funds required to deliver the Anglesea Netball Pavilion Upgrade Project as follows:
 - a) \$365,000 from the 2021-22 Annual Budget;
 - b) \$285,000 from the Accumulated Unallocated Cash Reserve; and
 - c) \$150,000 from the Open Space Reserve Fund (Anglesea).
3. Replenishes the funds drawn from the Accumulated Unallocated Cash Reserve via an allocation of \$285,000 in the 2022-23 Annual Budget.
4. Agrees to underwrite the total cost of the project including the community contribution but less the grant amount in the event that the application is successful.
5. Authorises the Chief Executive Officer to execute the Local Sports Infrastructure Funding agreement on behalf of Council should the application be successful.

1.1 Victoria Government - 2021 Local Sports Infrastructure Fund

Report

Officer Direct or Indirect Interest

No officer involved in the preparation of this report has any conflicts of interest.

Background

The Local Sports Infrastructure Fund (LSIF) is a state-wide competitive Victorian Government investment program that funds the development of high-quality, accessible community sport and active recreation infrastructure.

Council has submitted a range of projects to these funds in the past with a high level of success. Recent examples include: Mount Moriac Netball and Tennis Pavilion Upgrade, Barwon River Adventure Play Space, Mount Moriac Equestrian Pavilion and Oval Lighting Upgrades, Spring Creek Netball Pavilion Upgrade and Ellimatta Reserve Sports Lighting Upgrade.

Discussion

The LSIF Funding program provides an opportunity for Council to leverage a greater amount of grant funding to deliver community projects. The LSIF application process is summarised as follows:

Program opens	8 February 2021
Full applications close	22 March 2021
Funding announcements	June 2021 onwards

A summary of the funding categories and objectives is as follows:

Category	Funding Objectives	Funding Available	Applications per LGA
Better Indoor Stadiums	This Better Indoor Stadiums stream supports new and/or redevelopment of multi-sport indoor stadiums and courts.	Up to \$2million	Only one
Female Friendly Facilities	The Female Friendly Facilities stream supports the development of new or redevelopment of existing infrastructure that enables more women and girls to participate in sport and active recreation.	Up to \$500,000	Unlimited (to the total funding amount)
Community Sports Lighting	The Community Sports Lighting stream supports the installation of new or redevelopment of existing sports lighting infrastructure that is sustainable and results in increased facility capacity and participation opportunities.	Up to \$250,000	Only one
Facilities for Active Seniors	The Facilities for Active Seniors stream supports the development of new or redevelopment of existing infrastructure to become inclusive and age-friendly to encourage more Senior Victorians (aged 60+ years) to participate in sport and active recreation.	Up to \$200,000	Only one
Scoreboards and Fixed Equipment	The Scoreboards and Fixed Equipment stream supports the installation of new scoreboards and fixed equipment to support volunteer efforts, participant safety, participant or visitor experience.	Up to \$25,000	Only one

Following an assessment of Council's sport and recreation project pipeline, there are no recommended projects to the funding categories – Better Indoor Stadiums, Community Sports Lighting, Facilities for Active Seniors or Scoreboards and Fixed Equipment. No projects relevant to these categories are advanced enough in their planning to be considered commencement ready.

The following table outlines all potential projects that have been considered against the 2021 LSIF funding program criteria. As with most grant programs the LSIF is highly competitive and project readiness along with concept designs, cost plans and all funding sources confirmed provide a greater chance of success. Projects that are listed as 'commencement ready' meet the mandatory documentation requirements and projects that are listed as 'not commencement ready' require further planning to be considered eligible in their respective categories:

1.1 Victoria Government - 2021 Local Sports Infrastructure Fund

Category	Commencement Ready	Not Commencement Ready
Female Friendly Facilities	<ul style="list-style-type: none"> Anglesea Netball Pavilion Upgrade 	<ul style="list-style-type: none"> Spring Creek Football Change Room Upgrade Torquay Multi-use Synthetic Pitch (Hockey) Grant Pavilion Expansion – Stage 2 (AFL) Eastern Reserve Second Oval Hesse Street Surface Upgrade Winchelsea FNC Change Room Upgrade Banyul Wari Fields Netball Pavilion
Community Sports Lighting	Nil	<ul style="list-style-type: none"> Bellbrae Oval Lighting Upgrade
Facilities for Active Seniors	Nil	<ul style="list-style-type: none"> Spring Creek Community Hub
Better Indoor Stadiums	Nil	Nil
Scoreboards and Fixed Equipment	Nil	Nil

Officers have met with SRV representatives to discuss potential projects including which projects are most likely to be considered competitive against other projects from across the State in what is traditionally a highly competitive funding program. Being able to demonstrate being commencement ready and able to start construction within six months of executing a funding agreement is a key consideration in the assessment process.

Recommended project details:

Anglesea Netball Pavilion Upgrade Project

LSIF Category

Female Friendly Facilities

Scope

The scope of this upgrade includes increased storage, female change facilities and amenities, umpires room, administration office, increased viewing areas, DDA compliant amenities, canteen and first aid area. The design is consistent with recently developed netball pavilions including Spring Creek and Winchelsea (both complete) and Mount Moriac and Lorne (in progress).

Relevant Council Planning

This project is supported by the SCS Council Plan 2017-21, Ellimatta Reserve Masterplan 2007, SCS Recreation Strategy 2010, G21 Physical Activity Strategy 2014, G21 Regional Health and Wellbeing Plan and G21 AFL Barwon Regional Strategy 2015.

Scale

The total cost of the Anglesea Netball Pavilion Upgrade project is \$1.3 million (including project management and contingency) consisting of \$800,000 from Council (including \$25,000 from community) and \$500,000 from the Local Sports Infrastructure Fund. This pavilion is more costly than those previously developed due to the particulars of the site at Ellimatta Reserve, most notably topography and ground conditions.

Details

The current pavilion located at Ellimatta Reserve does not meet the required needs of the netball participants. With a growing membership base, the pavilion and in particular the change room amenities require upgrading to be compliant with Netball Victoria Guidelines and better support female participation.

The redevelopment of this pavilion will ensure that the Anglesea Netball Club can meet their current membership demand and allow for future growth. With a primarily female membership base, this project can be submitted to the LSIF Female Friendly Facilities category. The netball pavilion is identified in the G21 AFL Barwon Regional Strategy 2015, which provides the principles and strategic framework to support the future

1.1 Victoria Government - 2021 Local Sports Infrastructure Fund

development, governance and growth of football and netball club based netball throughout the G21 region. A concept design has been developed with the club as follows:



① 3D View 1



② 3D View 2

Council Plan

Theme 1 Community Wellbeing
 Objective 1.1 Support people to participate in and contribute to community life
 Strategy 1.1.1 Develop and implement a program to support communities of place and interest, and to provide opportunities for them to identify and achieve their community aspirations

Theme 3 Balancing Growth
 Objective 3.2 Ensure infrastructure is in place to support existing communities and provide for growth
 Strategy 3.2.6 Advocate for supporting infrastructure

Reporting and Compliance Statements:

Local Government Act 2020 – LGA 2020

Implications	Applicable to this Report
Governance Principles (Consideration of the Governance Principles under s.9 of LGA 2020)	Yes
Policy/Relevant Law (Consideration of the Governance Principles under s.9 of LGA 2020)	No
Environmental/Sustainability Implications (Consideration of the Governance Principles under s.9 of LGA 2020)	No
Community Engagement (Consideration of Community Engagement Principles under s.56 LGA 2020)	Yes
Public Transparency (Consideration of Public Transparency Principles under s.58 of LGA 2020)	Yes
Strategies and Plans (Consideration of Strategic Planning Principles under s.89 of LGA 2020)	Yes
Financial Management (Consideration of Financial Management Principles under s.101 of LGA 2020)	Yes
Service Performance (Consideration of Service Performance Principles under s.106 of LGA 2020)	No
Risk Assessment	Yes

1.1 Victoria Government - 2021 Local Sports Infrastructure Fund

Communication	Yes
Human Rights Charter	No

Governance Principles - Local Government Act 2020 (LGA 2020)

The recommended project supports the Local Government Act 2020 by achieving the best outcome for the municipal community on a matter of high importance to the Anglesea Football Netball Club, its members and supporters. Council also seeks to work in collaboration with all levels of government to achieve shared goals (such as supporting female participation opportunities) – another primary principle of the new Act.

Policy/Relevant Law

This recommended project development complies with relevant planning and project management policies.

Environmental/Sustainability Implications

No environmental implications arise from this report.

Community Engagement

Due to this project being Council's highest priority and only remaining netball pavilion to be upgraded since the development of the G21 AFL Barwon Regional Strategy 2015, there was no active engagement with community groups for new project ideas related to this funding opportunity. Council did engage directly with the Anglesea Football and Netball Club in 2019 to develop a concept design in readiness for consideration in future project prioritisation and budget processes or as grant opportunities arise. This followed several years of approaches by the club seeking Council support for the project.

Public Transparency

The recommended project is supported by the existing Ellimatta Reserve Masterplan 2007 and identified within the G21 AFL Barwon Regional Strategy 2015.

Strategies/Plans

The 2021 Local Sports Infrastructure Fund program supports many of Council's objectives in meeting community aspirations, responding to changing community needs and supporting the growth of physical activity and participation across Surf Coast Shire. This project is specifically referenced in the G21 AFL Barwon Regional Strategy 2015.

Financial Management

Council will project manage the delivery of the project and this has been considered in the total project cost.

Project	Total Cost Estimate	LSIF Contribution	Council Contribution
Anglesea Netball Club Pavilion Upgrade			
Core Project (incl. Contingency)	\$1,248,000	\$500,000	\$748,000*
Project Management	\$52,000	\$0	\$52,000
Total Project Costs	\$1,300,000	\$500,000	\$800,000

*Inclusive of Anglesea Football Netball Club Contribution \$25,000

1.1 Victoria Government - 2021 Local Sports Infrastructure Fund

The total project cost is \$1.3 million consisting of \$775,000 from Council, \$25,000 from community and \$500,000 from the Local Sports Infrastructure Fund. Pending the outcome of the funding application, this report recommends that Council commit to providing the balance of funds required to deliver the project in a future budget as follows:

- \$365,000 from Discretionary Capital 2021-22 Annual Budget;
- \$285,000 from the Accumulated Unallocated Cash Reserve; and
- \$150,000 from the Open Space Reserve Fund (Anglesea).

This report also recommends that Council replenishes the withdrawal of \$285,000 from the Accumulated Unallocated Cash Reserve via an allocation of the same amount in the 2022-23 Annual Budget in order to protect the balance of that Reserve and Council's expenditure capacity in future years.

Council is required to underwrite the total cost of the project, less the grant amount. This includes a \$25,000 community contribution from the Anglesea Football Netball Club. Club contributions are required to be validated via a copy of bank statements to demonstrate financial capacity.

Service Performance

No service performance implications arise from this report.

Risk Assessment

There are no identified Workplace Health and Safety implications associated with this report. The existing facility is safe to use but is well short of contemporary female facility/netball facility standards.

The nomination of this projects recognises the importance of upgrading Council's facilities that support female participation in sport. It is the final of Council's existing netball pavilions requiring replacement/upgrade to modern standards. It responds to several years of constructive lobbying by the Anglesea Football Netball Club.

There is a risk in nominating this project in that other groups may wish to see their projects progress to a funding application. The recommended project is considered Council's only commencement ready and strongest project across the funding streams.

Successful projects will need to commence construction within six months of executing a funding agreement.

Support for this project, as with any grant application, requires a financial commitment which also comes with an opportunity cost not just for recreation projects but other opportunities Council or community may wish to pursue.

Communication

Subject to the support of Council, officers will make contact with club representatives to seek their assistance in preparing a full application to the 2021 Local Sports Infrastructure Fund.

Human Rights Charter

No Human Rights Charter implications arise from this report.

Options

Option 1 – Submit an application to the 2021 Local Sports Infrastructure Fund as per the recommendation in this report

This option is recommended by officers as funding body representatives have confirmed that the project would be considered our strongest and most competitive in this funding round. The delivery of the Anglesea Netball Pavilion Upgrade project will ensure the Club is supported to continue to grow and provide increased female participation opportunities for the local Anglesea and district community.

Option 2 – Submit a different project application to the 21 Local Sports Infrastructure Fund as identified in this report

1.1 Victoria Government - 2021 Local Sports Infrastructure Fund

This option is not recommended by officers as any other projects would not be eligible and/or considered our strongest or most competitive projects in a highly competitive funding program.

Option 3 – Do not submit any application to the 2021 Local Sports Infrastructure Fund

This option is not recommended by officers as without leveraging external funding it will reduce Council's ability to deliver community infrastructure projects in a timely manner. This is the final upgrade to Council's existing netball pavilions following projects at Spring Creek, Winchelsea, Lorne and Mount Moriac, all of which have been funded in partnerships with other levels of government following successful grant applications and advocacy.

Conclusion

The 2021 Local Sports Infrastructure Fund helps to provide high quality, accessible community sport and active recreation infrastructure. The fund provides grants for planning, building new and improving existing infrastructure where communities conduct, organise and participate in sport and active recreation.

The recommended project in this report fits with Council's strategic planning framework, aligns to funding guidelines and has been considered a highly competitive submission following discussions with funding body representatives. It would complete a series of upgrade projects to netball pavilions across the shire in recent years.